CHANGES IN SENATE BYLAWS  
(Report for Information)

The University of Illinois Statutes provide that changes in Senate bylaws are reported to the Board of Trustees. The proposed changes to the Urbana-Champaign Senate are attached.

The University Senates Conference has indicated that no further senate jurisdiction is involved. The Chancellor at Urbana and the Vice President for Academic Affairs concur in the recommended changes in the bylaws.

The President of the University recommends receipt of the bylaw changes.
SP.11.08
October 3, 2011

UNIVERSITY OF ILLINOIS
URBANA-CHAMPAIGN SENATE

University Statutes and Senate Procedures
(Final; Action)

SP.11.08 Revision to the Bylaws, Part D.7(d) – Conference on Conduct Governance, Membership

BACKGROUND
Recently, the Graduate College has requested that a representative have a seat on the Conference on Conduct Governance (CCG). CCG makes conduct rules that apply to the entire campus, and the concern expressed by Dean Debasish Dutta is that graduate students "have unique rules that apply to them as a population." While many of these rules are academic and not conduct, and thus not within the jurisdiction of CCG, the different perspective of graduate students seems important in the drafting of conduct rules.

The dean also points out that "the Graduate College has had several issues recently where it appears that the Graduate College Handbook of Policy and Requirements for Students, Faculty and Staff and the Student Code are not in agreement with each other." While one could argue that the Graduate College Handbook should therefore be changed, there might also be a case for some changes to the Student Code. At any rate, having a Graduate College representative on CCG would certainly expedite resolution of such problems and help avoid future repetition.

Dean Dutta states that there has been in the past an unofficial Graduate College representative on CCG, in the person of the representative of the Committee of Assistant and Associate Deans, who just happened to be from the Graduate College. This is no longer the case.

In discussions leading up to this proposal to the Senate, some CCG members have expressed concern that every college on campus might want to join the Graduate College in requesting its own seat on CCG. Obviously, that would be quite unwieldy. However, the Graduate College is unique, serving and crossing the other colleges on campus and, therefore, is appropriate to have as an ex officio member.

RECOMMENDATIONS
The Senate Committee on University Statutes and Senate Procedures and the Conference on Conduct Governance recommend approval of the following revisions to the Bylaws. Text to be added is underscored.

PROPOSED REVISIONS TO THE BYLAWS, PART D.7(d)

1 (d) Membership

2 The Conference shall consist of:
1. Six members of the faculty electorate, of whom there shall be at least one from each professional rank and of whom one shall be designated chair by the Senate;

2. Seven members of the student electorate, of whom four shall be undergraduates, two graduate students, and one student of a professional college;

3. Four members from among the administrative officers of the campus chosen with due regard for appropriate areas of concern and in consultation with the Chancellor or the Chancellor's designee;

4. A member of the Committee of Assistant and Associate Deans (ex officio), selected by that committee; and a Graduate College designee (ex officio), selected by the Graduate College.

UNIVERSITY STATUTES AND SENATE PROCEDURES
William Maher, Chair
Nikita Borisov
H. George Friedman
Piyush Gupta
Melissa Madsen
Arna-Maria Marshall
Jim Maskeri
Ann Reisner
Charles Evans, Observer
Sandy Jones, Ex officio (designee)
Jenny Roether, Ex officio
UNIVERSITY OF ILLINOIS
URBANA-CHAMPAIGN SENATE

Committee on University Statutes and Senate Procedures
(Final; Action)

SP.11.12, Revisions to the Bylaws and Standing Rules Regarding Illinois Open Meetings Act Compliance

BACKGROUND
The Illinois Open Meetings Act (5 ILCS 120/) (OMA) requires that "public bodies" in the state hold open deliberations and take actions in full view of the public. To that end, the OMA requires that public bodies provide notice of their agenda and allow members of the public to observe proceedings and to have access to minutes and other documents. The Freedom of Information Act (5 ILCS 140/)(FOIA) also mandates the availability to the public of most documents generated by public bodies and their constituent assemblies, such as committees and subcommittees. The OMA recognizes that public bodies must from time to time deliberate about sensitive issues that require confidentiality, including employment, financial affairs, and criminal matters. Thus, public bodies are entitled to close meetings, but only under a narrow set of statutory circumstances that must be articulated in advance.

Historically, the Senate has always followed rules that adhere to the spirit of the OMA and FOIA. Senate rules require that meetings always be open to the public, with provisions to close them when the Senate deems it necessary. Senate documents have always been available to the public under Senate rules. However, Senate rules about these matters are not 100% in compliance with OMA and FOIA.

Based on the Attorney General’s Guide to the Illinois Open Meetings Act and an Illinois appellate court opinion in Board of Regents v. Reynard (292 Ill.App.3d 968, 4th District, 1997), it appears that the University of Illinois Academic Senate, including its committees and subcommittees, may be "public bodies" within the meaning of the OMA. Thus, the Senate's Bylaws and Standing Rules must be amended to bring the Senate into compliance. This proposal sets out those amendments.

RECOMMENDATION
The Senate Committee on University Statutes and Senate Procedures recommends approval of the following revisions to the Bylaws and Standing Rules. Text to be added is underscored, and text to be deleted is indicated in [square brackets].

PROPOSED REVISIONS TO THE BYLAWS

1. Part A -- Meetings
9. a. Meetings of the Senate shall ordinarily be open to the public. Accredited representatives of the news media may observe Senate meetings, and facilities shall be provided for the public at large to listen to and, if physically feasible, to observe Senate proceedings.

b. The Senate reserves the right to close its sessions in those cases in which public disclosure would substantially and adversely affect the matters being considered. A specific exemption of the Open Meetings Act [5 ILCS 120/2(c)] permitting the closure of the meeting must be cited before closing a session.

c. This policy that Senate meetings are open to the public, and any implementing procedures, shall apply to the Senate when meeting as a body, and also to Senate committees and other constituent bodies.

d. The text of the Open Meetings Act (5 ILCS 120/), including Section 2(c) setting out the permissible reasons for closing a meeting, may be found at the following URL: http://www.ilga.gov/legislation/ilcs/ilcs3.asp?ActID=84&ChapterID=2.

PROPOSED REVISIONS TO THE STANDING RULES
Standing Rule 5. Open Meetings Regulations

D.

1. Matters of business which are judged by the Senate Executive Committee to warrant a closed session of the Senate will ordinarily be placed last on the agenda. Such matters need not be specifically described in advance, [but the general category of the matter warranting a closed session will be indicated.] The Senate Executive Committee must cite the specific exemption in the Open Meetings Act (5 ILCS 120/2(c)) that permits the closure of the meeting.

2. If in the course of a debate in an open meeting, matters evolve which a Senate member deems to warrant a closed session, the senator may move for a closed session. The senator must cite the specific exemption of the Open Meetings Act (5 ILCS 120/2(c)) that permits the closure of the meeting. Unless the Senate rules otherwise, the approval of such a motion will postpone further debate on the matter to the conclusion of the regular agenda, at which time the meeting will be closed. No such motion shall be deemed approved without a two-thirds vote of the senators present and voting.

3. When the agenda is presented at the beginning of a Senate meeting, any senator may move to schedule an item proposed for open session to a closed session. The senator must cite the specific exemption of the Open Meetings Act (5 ILCS 120/2(c)) that permits the closure of the meeting. Such a motion shall require for approval a two-thirds vote of those senators present and voting.
4. When a closed session is about to begin, the presiding officer shall clear the chambers and public areas of all persons not entitled to be present.

5. The Senate may not take any final vote during a closed session. Procedural votes, such as a vote to refer to a committee, may be taken in closed session. In order to take a final vote on any matter, the session must first be reopened to the public.

6. The text of the Open Meetings Act (5 ILCS 120/), including Section 2(c) setting out the permissible reasons for closing a meeting, may be found at the following URL: http://www.ilga.gov/legislation/ilcs/ilcs3.asp?ActID=84&ChapterID=2.

B. Semi-annually, the Senate Executive Committee shall review the minutes of all closed Senate sessions to determine whether those minutes may be released to the public.

Standing Rule 8. To Take Jurisdiction of Items Reported for Information

The Senate may take responsibility from any Senate committee on a reported action taken by the committee on behalf of the Senate. This may be accomplished by passage of a motion to take jurisdiction. The motion to take jurisdiction allows debate on the merits of the original committee action. Passage of this motion requires a simple majority. The item becomes Old Business on the agenda of the next Senate meeting, unless the Senate votes by a two-thirds majority to take immediate action.

Standing Rule 10. Copying and Searching Senate Records

B. Senate committee [agenda, minutes, and] working documents [which] that are not distributed to the Senate are not considered public documents. They are not available for distribution to or by the Senate, without the express consent of the originating committee and to the Senate Executive Committee, unless the approved minutes are considered public documents.

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